

TOWN OF SAN LUIS
FINANCIAL STATEMENTS

December 31, 2022



Wall,
Smith,
Bateman Inc.
Certified Public Accountants

TOWN OF SAN LUIS
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December 31, 2022

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INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and Board of Trustees
Town of San Luis
San Luis, Colorado



Wall,
Smith,
Bateman Inc.

Opinions

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of San Luis (the Town), as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Town, as of December 31, 2022, and the respective changes in financial position, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an Auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement

Certified Public Accountants

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resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the budgetary comparison information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information

and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The budgetary comparison information and the local highway finance report are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary comparison information and local highway finance report are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Wall, Smith, Bateman Inc.

Wall, Smith, Bateman Inc.
Alamosa, Colorado

May 8, 2023

TOWN OF SAN LUIS
BASIC FINANCIAL STATEMENTS

TOWN OF SAN LUIS
STATEMENT OF NET POSITION
December 31, 2022

	<u>Primary Government Governmental Activities</u>
ASSETS	
Current Assets	
Cash and Cash Equivalents	\$ 884,846
Accounts Receivable	114
Due From Other Governments	47,720
Property Taxes Receivable	75,051
Total Current Assets	<u>1,007,731</u>
Noncurrent Assets	
Land	200,044
Vehicles	66,515
Buildings and Improvements	99,139
Land Improvements	184,776
Infrastructure	3,086,618
Machinery and Equipment	237,704
Less: Accumulated Depreciation	(2,102,057)
Total Noncurrent Assets	<u>1,772,739</u>
TOTAL ASSETS	<u>2,780,470</u>
LIABILITIES	
Current Liabilities	
Accounts Payable	21,245
Payroll Taxes Payable	3,428
Unearned Revenue - Grants	272,868
Financed Purchase Agreement - Current Portion	21,642
Bond Payable- Current Portion	31,492
Total Current Liabilities	<u>350,675</u>
Noncurrent Liabilities	
Financed Purchase Agreement	47,089
Bond Payable	349,673
Total Noncurrent Liabilities	<u>396,762</u>
TOTAL LIABILITIES	<u>747,437</u>
DEFERRED INFLOWS OF RESOURCES	
Unavailable Revenue - Property Taxes	75,051
TOTAL DEFERRED INFLOWS OF RESOURCES	<u>75,051</u>
NET POSITION	
Net Investment in Capital Assets	1,322,843
Restricted for:	
TABOR	24,420
Conservation Trust	8,057
Debt Service	135,895
Unrestricted	466,767
TOTAL NET POSITION	<u><u>\$ 1,957,982</u></u>

The accompanying notes are an integral part of this financial statement.

TOWN OF SAN LUIS
STATEMENT OF ACTIVITIES
For the Year Ended December 31, 2022

						Net (Expense) Revenue and Changes in Net Position
						Primary Government
		Program Revenues				
Functions/Programs	Expenses	Charges for Services	Operating Grants & Contributions	Capital Grants & Contributions	Governmental Activities	
Primary Government:						
Governmental Activities:						
General Government	\$ 560,432	\$ 22,001	\$ 350,422	\$ 39,934	\$ (148,075)	
Judicial	2,971	-	-	-	(2,971)	
Public Safety	60,060	-	-	-	(60,060)	
Highways and Streets	256,242	-	40,955	-	(215,287)	
Culture and Recreation	28,545	-	7,559	-	(20,986)	
Interest on Long-term Debt	20,418	-	-	-	(20,418)	
Total Governmental Activities	<u>\$ 928,668</u>	<u>\$ 22,001</u>	<u>\$ 398,936</u>	<u>\$ 39,934</u>	<u>\$ (467,797)</u>	
General Revenues:						
Taxes:						
General Property Taxes					156,853	
Sales Taxes					234,687	
Other Taxes					49,328	
Interest on Accounts					394	
Miscellaneous					8,125	
Total General Revenues					<u>449,387</u>	
Change in Net Position					(18,410)	
Net Position - Beginning of Year					<u>1,976,392</u>	
Net Position - End of Year					<u>\$ 1,957,982</u>	

The accompanying notes are an integral part of this financial statement.

TOWN OF SAN LUIS
GOVERNMENTAL FUNDS
BALANCE SHEET
December 31, 2022

	GENERAL FUND	DEBT SERVICE FUND	NONMAJOR CONSERVATION TRUST FUND	TOTAL GOVERNMENTAL FUNDS
ASSETS				
Cash and Cash Equivalents	\$ 877,093	\$ -	\$ 7,753	\$ 884,846
Accounts Receivable	114	-	-	114
Due from Other Governments	47,720	-	-	47,720
Property Taxes Receivable	75,051	-	-	75,051
Due From Other Funds	-	135,895	304	136,199
TOTAL ASSETS	\$ 999,978	\$ 135,895	\$ 8,057	\$ 1,143,930
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCE				
LIABILITIES				
Accounts Payable	\$ 21,245	\$ -	\$ -	\$ 21,245
Payroll Taxes Payable	3,428	-	-	3,428
Due to Other Funds	136,199	-	-	136,199
Unavailable Revenue- Grants	272,868	-	-	272,868
TOTAL LIABILITIES	433,740	-	-	433,740
DEFERRED INFLOWS OF RESOURCES				
Unavailable Revenue- Property Taxes	75,051	-	-	75,051
TOTAL DEFERRED INFLOWS OF RESOURCES	75,051	-	-	75,051
FUND BALANCE				
Restricted:				
TABOR Reserve	24,420	-	-	24,420
Conservation Trust	-	-	8,057	8,057
Debt Service	-	135,895	-	135,895
Unassigned	466,767	-	-	466,767
TOTAL FUND BALANCE	491,187	135,895	8,057	635,139
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCE	\$ 999,978	\$ 135,895	\$ 8,057	\$ 1,143,930

The accompanying notes are an integral part of this financial statement.

TOWN OF SAN LUIS
RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES
TO THE STATEMENT OF NET POSITION
December 31, 2022

Total governmental fund balances	\$	635,139
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Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		1,772,739
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Long-term liabilities are not due and payable in the current period and and therefore are not reported in the funds.

Financed Purchase Payable	\$	(68,731)	
Bond Payable		(381,165)	
		(449,896)	(449,896)

Net position of governmental activities	\$	1,957,982
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TOWN OF SAN LUIS
GOVERNMENTAL FUNDS
STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCE
For the Year Ended December 31, 2022

	GENERAL FUND	DEBT SERVICE FUND	NONMAJOR CONSERVATION TRUST FUND	TOTAL GOVERNMENTAL FUNDS
REVENUES				
Taxes	\$ 368,599	\$ 72,269	\$ -	\$ 440,868
Intergovernmental Revenues	419,435	-	7,559	426,994
Licenses and Permits	12,987	-	-	12,987
Interest on Accounts	392	-	2	394
Donations	11,876	-	-	11,876
Fines and Forfeits	9,014	-	-	9,014
Miscellaneous	8,125	-	-	8,125
TOTAL REVENUES	830,428	72,269	7,561	910,258
EXPENDITURES				
General Government	549,133	-	-	549,133
Judicial	2,971	-	-	2,971
Public Safety	60,060	-	-	60,060
Highways and Streets	142,494	-	-	142,494
Culture and Recreation	-	-	6,256	6,256
Health and Welfare	-	-	-	-
Capital Outlay	127,721	-	-	127,721
Debt Service	30,928	48,000	-	78,928
TOTAL EXPENDITURES	913,307	48,000	6,256	967,563
Excess (Deficiency) of Revenues Over Expenditures	(82,879)	24,269	1,305	(57,305)
OTHER FINANCING SOURCES (USES)				
Long-Term Debt Issued	97,131	-	-	97,131
TOTAL OTHER FINANCING SOURCES (USES)	97,131	-	-	97,131
Excess (Deficiency) of Revenues Over Expenditures and Other Sources (Uses)	14,252	24,269	1,305	39,826
Fund Balances at Beginning of Year	476,935	111,626	6,752	595,313
Fund Balances at End of Year	\$ 491,187	\$ 135,895	\$ 8,057	\$ 635,139

The accompanying notes are an integral part of this financial statement.

TOWN OF SAN LUIS
RECONCILIATION OF THE STATEMENT OF REVENUES,
EXPENDITURES, AND CHANGES IN FUND BALANCES
OF GOVERNMENTAL FUNDS TO THE
STATEMENT OF ACTIVITIES
For the Year Ended December 31, 2022

Net change in fund balances - total governmental funds	\$	39,826
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Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Capital Asset Purchases	\$ 125,990		
Depreciation Expense	<u>(145,605)</u>		(19,615)

Debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.

Long-Term Debt Issued	(97,131)		
Financed Purchase Principal Payments	28,400		
Bond Principal Payments	<u>30,110</u>		<u>(38,621)</u>

Change in net position of governmental activities	\$	<u>(18,410)</u>
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TOWN OF SAN LUIS
NOTES TO THE BASIC FINANCIAL STATEMENTS
December 31, 2022

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting and reporting policies of the Town of San Luis (the Town) reflected in the accompanying financial statements conform to accounting principles generally accepted in the United States of America applicable to state and local governments. Accounting principles generally accepted in the United States of America for local governments are those promulgated by the Governmental Accounting Standards Board (GASB) in *Governmental Accounting and Financial Reporting Standards*.

REPORTING ENTITY

Primary Government

The Town was incorporated on October 22, 1968, and became a statutory town under State Statute (CRS 139-2-2). The Town operates under Mayor-Council form of government and provides the following services as authorized by its charter: highways and streets, culture and recreation, planning and zoning, and general administrative services.

Component Units

The Town's combined financial statements include the accounts of all Town operations. The criteria for including organizations as component units within the Town's reporting entity, as set forth in Section 2100 of GASB's *Codification of Governmental Accounting and Financial Reporting Standards*, include whether:

- The organization is legally separate (can sue and be sued in their own name)
- The Town holds the corporate powers of the organization
- The Town appoints a voting majority of the organization's board
- The Town is able to impose its will on the organization
- The organization has the potential to impose a financial benefit/burden on the Town
- There is fiscal dependency by the organization on the Town
- The organization is financially accountable to the Town
- The organization receives or holds funds that are for the benefit of the Town; and the Town has access to a majority of the funds held; and the funds that are accessible are also significant to the Town

Based on the aforementioned criteria, the Town of San Luis has no component units.

GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The government-wide financial statements include the statement of net position and the statement of activities. Government-wide statements report information on all of the activities of the Town. The effect of interfund transfers has been removed from the government-wide statements but continues to be reflected on the fund statements. Mainly taxes and intergovernmental revenues support governmental activities.

The statement of activities reflects the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable within a specific function. Program revenues include:

- Charges to customers or applicants who purchase, use, or directly benefit from services, or privileges provided by a given function or segment and
- Grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included in program revenues are reported as general revenues.

TOWN OF SAN LUIS
NOTES TO THE BASIC FINANCIAL STATEMENTS
December 31, 2022

Separate financial statements are provided for governmental funds. The emphasis of fund financial statements is on major governmental funds. All remaining governmental funds, if any, are aggregated and reported as nonmajor funds.

MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants are recognized as revenue when all applicable eligibility requirements, imposed by the provider, are met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are generally recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Sales and use taxes, other taxes, charges for services, intergovernmental revenues, and interest are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the Town.

The Town reports the following major governmental funds:

- The *General Fund* is the general operating fund of the Town. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- The *Debt Service Fund* accounts for the accumulation of resources for and payments of principal, interest, and related costs of the Town's general long-term debt.

Certain eliminations have been made as prescribed by GASB Statement No. 34 in regards to interfund activities, payables, and receivables. All internal balances in the statement of net position have been eliminated.

ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION/FUND BALANCE

Cash

The Town's cash and cash equivalents are considered to be cash in bank, certificates of deposit and liquid investments with maturity of three months or less.

Property Taxes

Property taxes attach as an enforceable lien on property as of January 1 each year. The taxes are payable in two installments on February 28 and June 15 or in full on April 30. The Town's property taxes are collected by the County Treasurer who remits monthly receipts to the Town. Property tax revenue is recognized when received by the County Treasurer. The 2022 property tax levy due January 1, 2023, has been recorded in the financial statements as a receivable and corresponding deferred inflow of resources.

TOWN OF SAN LUIS
NOTES TO THE BASIC FINANCIAL STATEMENTS
December 31, 2022

Receivables/Payables From Other Funds

Balances that originate from current lending/borrowing arrangements between funds are referred to as “Due To/From Other Funds”.

Capital Assets

Capital assets, which include construction in progress, land, infrastructure, buildings and improvements, and vehicles and equipment, are reported in the applicable governmental columns in the government-wide financial statements. The Town defines capital assets as assets with an initial, individual cost of more than \$5,000. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets are depreciated using the straight line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings and Improvements	15-40
Infrastructure	20-30
Vehicles and Equipment	5-30

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This represents a consumption of net position/fund balance that applies to a future period(s) and will not be recognized as an outflow of resources (as either an expense or expenditure) until that period.

In addition to liabilities, the statement of net position and governmental funds balance sheet reports a separate section of deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position/fund balance that applies to future periods and will not be recognized as an inflow of resources (revenue) until that time.

Long-Term Obligations

Long-term debt and other long-term obligations are recorded as liabilities in the government-wide financial statements. In the fund financial statements for governmental fund types, debt proceeds are reported as another financing source and debt payments are reported as an expense.

Compensated Absences

The Town does not accrue sick and personal days for employees. The Town does accrue vacation days for employees; however, the liability is deemed to be immaterial and is not recorded in the financial statements.

Unearned Revenue

Revenues on grants, which are restricted by the grant document for specific purposes, are recognized as revenue only after eligible grant costs have been incurred. Grant funds received in excess of grant expenditures are recorded as unearned revenues.

Net Position

Net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Net position should be displayed in the following three components:

TOWN OF SAN LUIS
NOTES TO THE BASIC FINANCIAL STATEMENTS
December 31, 2022

- *Net investment in capital assets* – consists of capital assets, net accumulated depreciation, reduced by the outstanding balances of any borrowings that are attributable to the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt should be included in this component of net position.
- *Restricted* – consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Restricted assets consist of assets that have limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.
- *Unrestricted* – consists of the net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted components of net position.

Fund Balance

Fund balances are reported by classification based on the extent to which the Town is bound to honor constraints for the specific purposes on which amounts in the fund can be spent. Fund balances are classified in one of the following five categories:

- *Nonspendable Fund Balance*- amounts that cannot be spent because they are not in spendable form- such as inventory and prepaid expenditures.
- *Restricted Fund Balance*- amounts restricted when constraints placed on the use of resources are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.
- *Committed Fund Balance*- amounts that can only be used for specific purposes as a result of constraints imposed through adopted resolution by the Board of Trustees, the highest level of decision making authority. Committed amounts cannot be used for any other purpose unless the Board removes those constraints by taking the same type of action. Committed fund balances differ from restricted balances because the constraints on their use do not come from outside parties, constitutional provisions, or enabling legislation.
- *Assigned Fund Balance*- amounts a government intends to use for a specific purpose; intent can be expressed by the Board of Trustees or by an official or body to which the governing body delegates the authority.
- *Unassigned Fund Balance*- amounts that are available for any purpose; these amounts are reported only in the General Fund.

When an expenditure is incurred for purposes for which both restricted and unrestricted net position/fund balance is available, the Town considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, and unassigned fund balances are available, the Town considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Board of Trustees has provided otherwise in its commitment or assignment actions.

Encumbrances

The Town does not record purchase orders in the accounting system until invoices are ready for payment. Unfulfilled purchase commitments outstanding at the end of the budget year are re-budgeted in the succeeding year. End of the year fund balance intended to be used in the succeeding year is reported as designated fund balance.

TOWN OF SAN LUIS
NOTES TO THE BASIC FINANCIAL STATEMENTS
December 31, 2022

Use of Estimates

The preparation of the financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Actual results could differ from those estimates.

New Accounting Pronouncements

During fiscal year 2022, the Town adopted the provisions of GASB Statement No. 87, *Leases*, that establishes a single model for lease accounting based on the foundational principle that leases are financing of the right to use an underlying asset. The standard requires the recognition of certain lease assets and liabilities for leases that previously were classified as operating leases. This standard does not have a material effect on the financial statements of the Town.

NOTE 2 STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

Budgets and Budgetary Accounting

The Town of San Luis follows the procedures set forth in the Colorado Local Government Budget Law when preparing the annual budget for each fund. Budget procedures include:

- 1) Preparation of budget documents by administrative staff shall be submitted to the Board no later than October 15 of each year.
- 2) Publication of a notice stating that the budget is available for public inspection.
- 3) Discussion of the budget in a meeting open to the public.
- 4) Adoption of the budget in a public meeting by appropriate resolution no later than December 31.

Formal budgetary integration is employed as a management control device for all funds of the Town. Governmental fund budgets are adopted on a basis consistent with accounting principles generally accepted in the United States (GAAP). All budget amounts presented in the accompanying supplementary information reflect the original budget and the final amended budget, if applicable.

The total expenditures for each fund cannot exceed the budgeted amount unless a supplemental appropriation is adopted. The Town did adopt supplemental appropriations during fiscal year 2022.

Stewardship

Expenditures in the following funds exceeded appropriations during 2022. This may be a violation of Colorado Revised Statutes 21-1-110.

General Fund	\$ 17,846
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The Town budgeted a negative fund balance in the Debt Service Fund of \$48,000 as of December 31, 2022. This may be a violation of Colorado Revised Statutes 29-1-103(2).

TOWN OF SAN LUIS
NOTES TO THE BASIC FINANCIAL STATEMENTS
December 31, 2022

NOTE 3 CASH AND DEPOSITS

A summary of cash and deposits for the Town are as follows:

Cash on Hand and in Banks	\$ 884,846
Total cash and deposits on the Statement of Net Position	<u>\$ 884,846</u>

Cash and Deposits

Colorado State Statutes govern the Town's deposits of cash. The statutes specify eligible depositories for public cash deposits, which must be Colorado institutions and must maintain federal insurance (FDIC) on deposits held.

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories, determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized in accordance with the PDPA. PDPA allows the institution to create a single collateral pool for all public funds to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least 102% of the aggregate uninsured deposits. All deposits were in eligible public depositories, as defined by the Public Deposit Protection Act of 1989 during 2022.

Custodial Credit Risk-Deposits

Custodial credit risk is the risk that in the event of a bank failure, the Town's deposits may not be returned to it. The Town does not have a deposit policy for custodial credit risk. At December 31, 2022, \$626,131 was exposed to custodial credit risk. Deposits exposed to credit risk are collateralized with securities held by the pledging financial institutions through PDPA.

NOTE 4 PROPERTY TAXES RECEIVABLE

At December 31, 2022, the Town had an estimated property tax receivable of \$75,051.

NOTE 5 INTERFUND RECEIVABLES AND PAYABLES

The Town reports interfund balances between its funds. The balances result from the time lapse between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are reported in the accounting system, and (3) payments between funds are made. Interfund balances are generally expected to be repaid within one year of the financial statement date.

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
Debt Service Fund	General Fund	\$ 135,895
Conservation Trust Fund	General Fund	<u>304</u>
		<u>\$ 136,199</u>

TOWN OF SAN LUIS
NOTES TO THE BASIC FINANCIAL STATEMENTS
December 31, 2022

NOTE 6 CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2022, was as follows:

	Balance 12/31/2021	Additions	Deletions	Balance 12/31/2022
<i>Governmental Activities:</i>				
Capital assets not being depreciated				
Land	\$ 200,044	\$ -	\$ -	\$ 200,044
Total capital assets not being depreciated	<u>200,044</u>	<u>-</u>	<u>-</u>	<u>200,044</u>
Capital assets being depreciated				
Vehicles	66,515	-	-	66,515
Buildings and Improvements	99,139	-	-	99,139
Land Improvements	155,917	28,859	-	184,776
Infrastructure	3,086,618	-	-	3,086,618
Machinery and Equipment	160,084	108,700	31,080	237,704
Total capital assets being depreciated	<u>3,568,273</u>	<u>137,559</u>	<u>31,080</u>	<u>3,674,752</u>
Less accumulated depreciation for:				
Vehicles	31,464	4,522	-	35,986
Buildings and Improvements	43,371	4,477	-	47,848
Land Improvements	10,394	7,551	-	17,945
Infrastructure	1,837,771	120,044	-	1,957,815
Machinery and Equipment	52,963	9,011	19,511	42,463
Total accumulated depreciation	<u>1,975,963</u>	<u>145,605</u>	<u>19,511</u>	<u>2,102,057</u>
Total capital assets being depreciated	<u>1,592,310</u>	<u>(8,046)</u>	<u>11,569</u>	<u>1,572,695</u>
Governmental Activities Capital Assets, net	<u><u>\$ 1,792,354</u></u>	<u><u>\$ (8,046)</u></u>	<u><u>\$ 11,569</u></u>	<u><u>\$ 1,772,739</u></u>

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:

General Government	\$ 9,568
Highways and Streets	113,748
Culture and Recreation	22,289
Total depreciation expense – governmental activities	<u><u>\$ 145,605</u></u>

TOWN OF SAN LUIS
NOTES TO THE BASIC FINANCIAL STATEMENTS
December 31, 2022

NOTE 7 LONG-TERM LIABILITIES

Changes in Long-term Liabilities

Long-term liability activity for the year ended December 31, 2022 was as follows:

	Balance 12/31/2021	Additions	Deletions	Balance 12/31/2022	Due Within One Year
<i>Governmental Activities:</i>					
Bond Payable	\$ 411,275	\$ -	\$ 30,110	\$ 381,165	\$ 31,492
Financed Purchase Agreement	-	97,131	28,400	68,731	21,642
Total Governmental Activities	<u>\$ 411,275</u>	<u>\$ 97,131</u>	<u>\$ 58,510</u>	<u>\$ 449,896</u>	<u>\$ 53,134</u>

Governmental Activities

Bond Payable

Sales Tax Revenue Bonds dated February 21, 2006, payable to the United States Department of Agriculture/Rural Housing Service was entered into for the purpose of paving the interior streets of San Luis, Colorado with an aggregate principal amount not to exceed \$725,000 and an interest rate of 4.5%. Payments will be made monthly over a forty-year period and the final payment is due in 2046. This capital asset is recorded as part of infrastructure as the paving project at \$689,638 less accumulated depreciation of \$413,783.

Principal and interest payments on the sales tax revenue bonds are funded from sales tax revenue collected in the Debt Service Fund. The annual debt service for the bond is as follows:

	Principal	Interest	Total
2023	\$ 31,492	\$ 16,508	\$ 48,000
2024	32,938	15,062	48,000
2025	34,452	13,548	48,000
2026	36,034	11,966	48,000
2027	37,690	10,310	48,000
2028-2032	<u>208,559</u>	<u>23,946</u>	<u>232,505</u>
Total	<u>\$ 381,165</u>	<u>\$ 91,340</u>	<u>\$ 472,505</u>

Financed Purchase Agreement

A financed purchase agreement dated November 29, 2022, was entered into with Caterpillar Financial Services Corporation in the amount of \$97,131 for the purchase of a Caterpillar backhoe loader. Payments are due in annual installments of \$26,185, which includes interest at a rate of 6.99%. Final payment is due December 20, 2025. Principal balance at December 31, 2022 is 68,731. The equipment is included in capital assets at a cost of \$108,700 with accumulated depreciation of \$0.

TOWN OF SAN LUIS
NOTES TO THE BASIC FINANCIAL STATEMENTS
December 31, 2022

The annual debt service for the purchase agreement is as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$ 21,642	\$ 4,543	\$ 26,185
2024	22,794	3,391	26,185
2025	<u>24,295</u>	<u>1,891</u>	<u>26,186</u>
Total	<u>\$ 68,731</u>	<u>\$ 9,825</u>	<u>\$ 78,556</u>

NOTE 8 TABOR EMERGENCY RESERVE

Colorado voters passed an amendment to the State constitution, Article X, Section 20, which has several limitations, including revenue raising, spending abilities, and other specific requirements of state and local governments. The amendment is complex and subject to judicial interpretation. The Town believes it is in compliance with the requirements of the amendment.

In April 1996, the voters of the Town approved a ballot issue to allow the Town “to collect, retain or expend all revenues and other funds received from any source, notwithstanding any restriction or limit on fiscal year revenue or spending generated during 1988 and each subsequent year thereafter, without limiting the restrictions of Article X, Section 20 of the Colorado Constitution”.

The amendment also requires that Emergency Reserves be established. These reserves must be at least three percent of fiscal year spending. The Emergency Reserve has been presented as restricted fund balance/net position in the financial statements. The Town is not allowed to use the Emergency Reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases.

NOTE 9 RISK MANAGEMENT

The Town is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties. There have been no significant reductions in insurance coverage. Settled claims from these risks have not exceeded commercial insurance coverage for the current year or the three prior years.

NOTE 10 COMMITMENTS AND CONTINGENCIES

Grants

The Town participates in a number of federal and state grant programs. These programs are subject to program compliance audits by the grantors or their representatives. The amount of expenditures, if any, which may be disallowed by the granting agencies, cannot be determined at this time although the Town expects such amounts to be immaterial.

Litigation

The Town is party to various legal actions normally associated with governmental activities, aggregate effect which, in management’s and legal counsel’s opinion, would not be material to the financial statements.

TOWN OF SAN LUIS

REQUIRED SUPPLEMENTARY INFORMATION

In addition to the basic financial statements, a budgetary comparison schedule is required for the General Fund and if applicable, each of the Town's major special revenue funds.

TOWN OF SAN LUIS
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
GENERAL FUND
For the Year Ended December 31, 2022

	BUDGETED AMOUNTS			VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL	ACTUAL	
REVENUES				
Taxes	\$ 452,497	\$ 452,497	\$ 368,599	\$ (83,898)
Intergovernmental Revenues	32,147	588,453	419,435	(169,018)
Licenses and Permits	8,700	8,700	12,987	4,287
Interest on Accounts	220	220	392	172
Donations	3,575	3,575	11,876	8,301
Fines and Forfeits	3,000	3,000	9,014	6,014
Miscellaneous	3,220	3,220	8,125	4,905
TOTAL REVENUES	503,359	1,059,665	830,428	(229,237)
EXPENDITURES				
General Government	304,130	697,301	549,133	148,168
Judicial	3,400	3,400	2,971	429
Public Safety	53,830	53,830	60,060	(6,230)
Highways and Streets	135,930	135,930	142,494	(6,564)
Capital Outlay	5,000	5,000	127,721	(122,721)
Debt Service	-	-	30,928	(30,928)
TOTAL EXPENDITURES	502,290	895,461	913,307	(17,846)
Excess (Deficiency) of Revenues over Expenditures	1,069	164,204	(82,879)	(247,083)
OTHER FINANCING SOURCES (USES)				
Long-Term Debt Issued	-	-	97,131	97,131
TOTAL OTHER FINANCING SOURCES (USES)	-	-	97,131	97,131
Excess (Deficiency) of Revenues Over Expenditures and Other Sources (Uses)	1,069	164,204	14,252	(149,952)
Fund Balance at Beginning of Year	162,818	162,818	476,935	314,117
Fund Balance at End of Year	\$ 163,887	\$ 327,022	\$ 491,187	\$ 164,165

Notes to Required Supplementary Information

The basis of budgeting is the same as GAAP.
This schedule is presented on the GAAP basis.

TOWN OF SAN LUIS
SUPPLEMENTARY INFORMATION

TOWN OF SAN LUIS, COLORADO
DEBT SERVICE FUND AND NONMAJOR GOVERNMENTAL FUNDS

DEBT SERVICE FUNDS

Debt service funds are used to account for resources and principal and interest expenditures for outstanding bonds.

Debt Service Fund– This fund is used to make debt service payments. Revenue is derived from sales tax revenue.

SPECIAL REVENUE FUNDS

Special revenue funds are used to account for specific revenues that are legally restricted to expend for particular purposes.

Conservation Trust Fund – This fund is used to account for the Town's share of the state lottery program. The monies may be expended only for the acquisition, development, and maintenance of parks, and other public recreational facilities.

TOWN OF SAN LUIS
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
DEBT SERVICE FUND
For the Year Ended December 31, 2022

	BUDGETED AMOUNTS			VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL	ACTUAL	
REVENUES				
Taxes	\$ -	\$ -	\$ 72,269	\$ 72,269
TOTAL REVENUES	-	-	72,269	72,269
EXPENDITURES				
Debt Service	48,000	48,000	48,000	-
TOTAL EXPENDITURES	48,000	48,000	48,000	-
Excess (Deficiency) of Revenues Over Expenditures	(48,000)	(48,000)	24,269	72,269
Fund Balance at Beginning of Year	-	-	111,626	111,626
Fund Balance at End of Year	<u>\$ (48,000)</u>	<u>\$ (48,000)</u>	<u>\$ 135,895</u>	<u>\$ 183,895</u>

TOWN OF SAN LUIS
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
CONSERVATION TRUST FUND
For the Year Ended December 31, 2022

	BUDGETED AMOUNTS			VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL	ACTUAL	
REVENUES				
Intergovernmental Revenue				
Lottery Funds	\$ 7,000	\$ 7,000	\$ 7,559	\$ 559
Investment Income				
Interest on Accounts	3	3	2	(1)
TOTAL REVENUES	<u>7,003</u>	<u>7,003</u>	<u>7,561</u>	<u>558</u>
EXPENDITURES				
Culture and Recreation	<u>6,800</u>	<u>6,800</u>	<u>6,256</u>	<u>544</u>
TOTAL EXPENDITURES	<u>6,800</u>	<u>6,800</u>	<u>6,256</u>	<u>544</u>
Excess (Deficiency) of Revenues Over Expenditures	203	203	1,305	1,102
Fund Balance at Beginning of Year	<u>4,695</u>	<u>4,695</u>	<u>6,752</u>	<u>2,057</u>
Fund Balance at End of Year	<u><u>\$ 4,898</u></u>	<u><u>\$ 4,898</u></u>	<u><u>\$ 8,057</u></u>	<u><u>\$ 3,159</u></u>

TOWN OF SAN LUIS
OTHER SCHEDULES AND REPORTS

The public report burden for this information collection is estimated to average 380 hours annually.

LOCAL HIGHWAY FINANCE REPORTCity or County:
Town of San Luis, CO
YEAR ENDING :
December 31, 2022

This Information From The Records Of Town of San Luis

Prepared By: Susan Sanderford, Town Manager
Phone: (719) 672-3321**I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE**

ITEM	A. Local Motor-Fuel Taxes	B. Local Motor-Vehicle Taxes	C. Receipts from State Highway-User Taxes	D. Receipts from Federal Highway Administration
1. Total receipts available				
2. Minus amount used for collection expenses				
3. Minus amount used for nonhighway purposes				
4. Minus amount used for mass transit				
5. Remainder used for highway purposes				

II. RECEIPTS FOR ROAD AND STREET PURPOSES

ITEM	AMOUNT
A. Receipts from local sources:	
1. Local highway-user taxes	
a. Motor Fuel (from Item I.A.5.)	
b. Motor Vehicle (from Item I.B.5.)	
c. Total (a.+b.)	
2. General fund appropriations	0
3. Other local imposts (from page 2)	0
4. Miscellaneous local receipts (from page 2)	15
5. Transfers from toll facilities	
6. Proceeds of sale of bonds and notes:	
a. Bonds - Original Issues	
b. Bonds - Refunding Issues	
c. Notes	
d. Total (a. + b. + c.)	0
7. Total (1 through 6)	15
B. Private Contributions	
C. Receipts from State government (from page 2)	40,940
D. Receipts from Federal Government (from page 2)	0
E. Total receipts (A.7 + B + C + D)	40,955

III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES

ITEM	AMOUNT
A. Local highway disbursements:	
1. Capital outlay (from page 2)	0
2. Maintenance:	2,989
3. Road and street services:	
a. Traffic control operations	2,628
b. Snow and ice removal	0
c. Other	0
d. Total (a. through c.)	2,628
4. General administration & miscellaneous	22,090
5. Highway law enforcement and safety	2,800
6. Total (1 through 5)	30,507
B. Debt service on local obligations:	
1. Bonds:	
a. Interest	
b. Redemption	
c. Total (a. + b.)	0
2. Notes:	
a. Interest	
b. Redemption	
c. Total (a. + b.)	0
3. Total (1.c + 2.c)	0
C. Payments to State for highways	
D. Payments to toll facilities	
E. Total disbursements (A.6 + B.3 + C + D)	30,507

IV. LOCAL HIGHWAY DEBT STATUS

(Show all entries at par)

	Opening Debt	Amount Issued	Redemptions	Closing Debt
A. Bonds (Total)				0
1. Bonds (Refunding Portion)				
B. Notes (Total)				0

V. LOCAL ROAD AND STREET FUND BALANCE

	A. Beginning Balance	B. Total Receipts	C. Total Disbursements	D. Ending Balance	E. Reconciliation
	33,930	40,955	30,507	44,378	0

Notes and Comments:

LOCAL HIGHWAY FINANCE REPORT		STATE: Colorado YEAR ENDING (mm/yy): December 31, 2022	
II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL			
ITEM	AMOUNT	ITEM	AMOUNT
A.3. Other local imposts:		A.4. Miscellaneous local receipts:	
a. Property Taxes and Assessments	0	a. Interest on investments	15
b. Other local imposts:		b. Traffic Fines & Penalties	0
1. Sales Taxes	0	c. Parking Garage Fees	0
2. Infrastructure & Impact Fees	0	d. Parking Meter Fees	0
3. Liens	0	e. Sale of Surplus Property	0
4. Licenses	0	f. Charges for Services	0
5. Specific Ownership &/or Other	0	g. Other Misc. Receipts	0
6. Total (1. through 5.)	0	h. Other	0
c. Total (a. + b.)	0	i. Total (a. through h.)	15
(Carry forward to page 1)		(Carry forward to page 1)	
III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL			
ITEM	AMOUNT	ITEM	AMOUNT
C. Receipts from State Government		D. Receipts from Federal Government	
1. Highway-user taxes	40,940	1. FHWA (from Item I.D.5.)	
2. State general funds		2. Other Federal agencies:	
3. Other State funds:		a. Forest Service	0
a. State bond proceeds		b. FEMA	0
b. Project Match		c. HUD	0
c. Motor Vehicle Registrations	0	d. Federal Transit Admin	0
d. Other (DOLA Grant)	0	e. U.S. Corps of Engineers	0
e. Other (Specify)	0	f. Other Federal	0
f. Total (a. through e.)	0	g. Total (a. through f.)	0
4. Total (1. + 2. + 3.f)	40,940	3. Total (1. + 2.g)	
		(Carry forward to page 1)	
III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL			
	ON NATIONAL HIGHWAY SYSTEM (a)	OFF NATIONAL HIGHWAY SYSTEM (b)	TOTAL (c)
A.1. Capital outlay:			
a. Right-Of-Way Costs			0
b. Engineering Costs			0
c. Construction:			
(1). New Facilities	0	0	0
(2). Capacity Improvements	0	0	0
(3). System Preservation	0	0	0
(4). System Enhancement & Operation	0	0	0
(5). Total Construction (1) + (2) + (3) + (4)	0	0	0
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5)	0	0	0
			(Carry forward to page 1)
Notes and Comments:			